

### Lampasas River Watershed Planning Process

#### Aaron Wendt Texas State Soil and Water Conservation Board

Public Meeting May 7, 2009 and May 12, 2009 Killeen, TX and Lampasas, TX

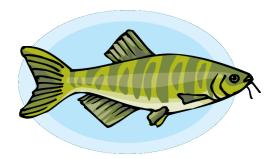


# Federal Clean Water Act

- "restore and maintain the chemical, physical and biological integrity of the Nation's waters"
   – fishable/swimable goal
- also, federal Safe Drinking Water Act
  - drinkable goal









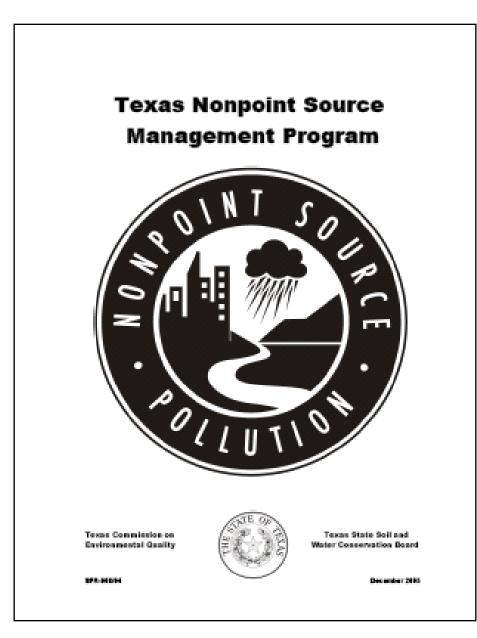
# Federal Clean Water Act

- requires States to establish Water Quality Standards to achieve objective & goals
- requires States to identify waterbodies failing to meet or not expected to meet water quality standards & not supporting their designated uses
  - this list of impaired waterbodies is known as the Texas 303(d) List
  - must be submitted to USEPA for review & approval every two years



## 2008 Texas 303(d) List

- data from December 1999 to November 2006 was assessed
- 838 waterbody-pollutant combinations
  48% of these are for elevated bacteria
- 387 individual waterbodies impaired
- need to deal with magnitude of listings through any & all means
   – SWQM, UAA, WPP, TMDL



- 5-year strategic plan for managing nonpoint source (NPS) pollution in Texas
- required by federal CWA in order for State to receive 319(h) grant funds from USEPA
- jointly administered by TSSWCB & TCEQ





- Texas State Soil and Water Conservation Board
  - agricultural & silvicultural NPS
- Texas Commission on Environmental Quality
  - point source permitting (WWTF, CAFO, MS4)
  - all other forms of NPS

### **Texas Conservation Partnership**



- Providing Conservation Assistance to Private Landowners for 70+ Years
- <u>LOCAL</u>
  216 Soil & Water Conservation Districts (SWCDs)
- <u>STATE</u>

Texas State Soil and Water Conservation Board (TSSWCB)

FEDERAL

U.S. Department of Agriculture Natural Resources Conservation Service (NRCS)

- so, for the Lampasas River watershed, how do we deal with
  - bacteria impairment
  - dissolved oxygen impairment
  - nutrient concerns



### Restore Water Quality (remove from 303(d) List)

- achieving current water quality standards
- conduct a Use Attainability Analysis to change water quality standards
- develop Total Maximum Daily Load & Implementation Plan for adoption/approval
- develop a Watershed Protection Plan



# What is a UAA?

- Use Attainability Analysis
- evaluation of waterbody & its ability to achieve a specific level of use
- results in site-specific water quality standard



# What is a TMDL?

- Total Maximum Daily Load
  - like a budget for pollution in the stream
  - defines the maximum amount (or load) of a pollutant that a waterbody can assimilate on a daily basis & still meet water quality standards
  - allocates pollutant loads between point sources & nonpoint sources
  - requires adoption by TCEQ & must be approved by USEPA



# What is a TMDL?

- Implementation Plan (I-Plan)
  - based on environmental target of TMDL, an I-Plan is developed
  - prescribes measures necessary to mitigate anthropogenic (human-caused) sources of that pollutant in that waterbody
  - specifies limits for point source dischargers & recommends best management practices for nonpoint sources
  - Only requires State approval
- together, the TMDL & the I-Plan serve as the mechanism to reduce the pollutant, restore the full use of the waterbody & remove it from the 303(d) List



# TMDLs are Limited

- to single waterbody-pollutant combinations
- strict guidance from USEPA
- requires TCEQ/USEPA adoption/approval
- only addresses impairments, no concerns, no protective aspect



# What is a WPP?

- Watershed Protection Plan
- coordinated framework for implementing prioritized & integrated water quality protection & restoration strategies
- addresses complex water quality problems that cross multiple jurisdictions
- developed & implemented through diverse, well integrated partnerships



# What is a WPP?

- specific geographic watershed focus large enough so that its implementation holistically addresses all of the sources & causes of impairments & threats to water resources
- assures the long-term health of the watershed through strategies for protecting unimpaired waters & restoring impaired waters
- tools to better leverage the resources of local governments, state & federal agencies, & nongovernmental organizations



# What is a WPP?

- voluntary, proactive approach
- <u>not</u> adopted/approved by TCEQ or USEPA
- needed for CWA 319(h) Grant funding
- implementation is iterative through Adaptive Management

- Convergence of opinion that "watershed plans are necessary precedents for successful watershed management, protection, and restoration interventions..."
- In a recent study,... "the use of watershed plans was the only factor with a high correlation with potential positive environmental outcomes."

### Examples of Completed WPPs

A Watershed Protection Plan <sub>for the</sub> Arroyo Colorado Phase I

2007

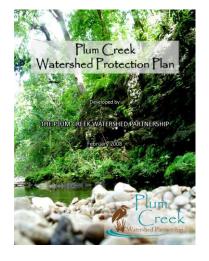
Upper San Antonio River Watershed Protection Plan

San Antonio River Authority Bexar Regional Watershed Management Partnership Texas Commission on Environmental Quality

and the said



James Miertschin & Associates, Inc. Parsons, Inc.



A Watershed Protection Plan for the Pecos River in Texas



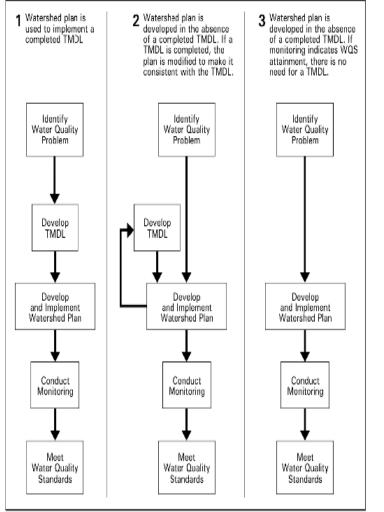


### Water Quality Solutions Identified in Other WPPs

- changes to Wastewater Treatment Facility permits & possible upgrades
- repair & replace failing septic systems
- technical & financial assistance to landowners for voluntary implementation of BMPs on agricultural land
- education on & demonstration of BMPs



# Interaction between TMDLs and WPPs





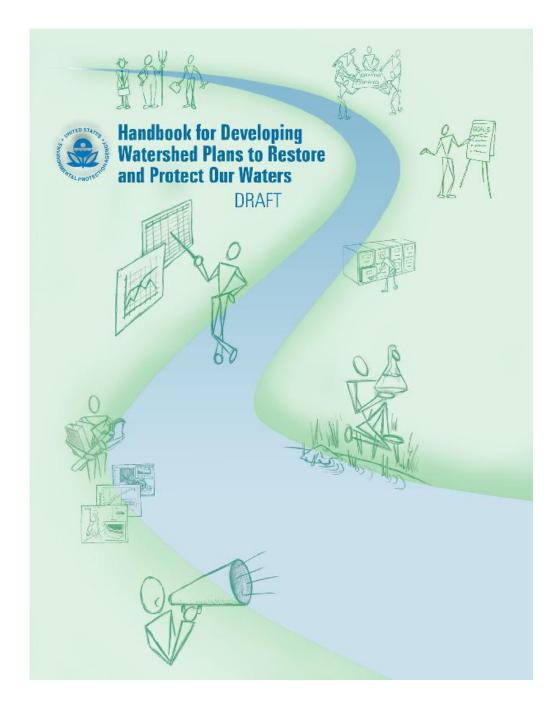
### Impetus for WPPs

 Texas gets ~\$9M in CWA 319(h) monies each year

– equally split between TSSWCB & TCEQ

- USEPA 319(h) Grant Guidance promulgated in 2003 describes WPPs & 9 elements
- ½ of CWA 319(h) grant allocation must be used in development or implementation of WPPs for impaired waterbodies







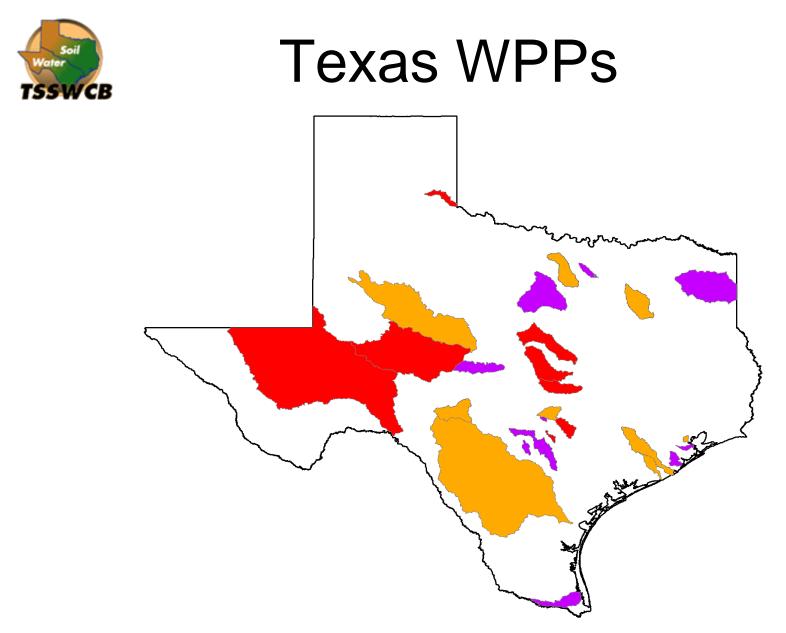
# Nine Elements

- a. Identification of the causes
- b. Estimate of the load reductions
- c. Description of management measures
- d. Estimate of financial assistance needed
- e. Information/education component
- f. Schedule for implementing
- g. Description of interim, measurable milestones
- h. Set of criteria to determine achievement
- i. Monitoring component



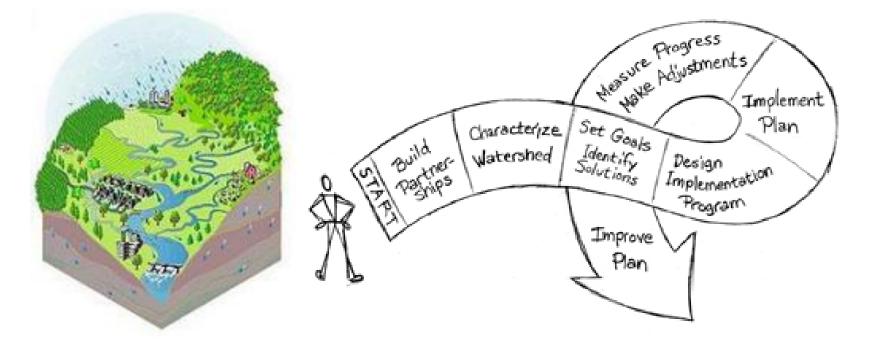
# Lampasas WPP

- several individuals and entities discussed watershed planning for the Lampasas River and Stillhouse Hollow Reservoir with TSSWCB
- TSSWCB provided a CWA 319(h) NPS Grant to Texas AgriLife Research - Blackland
  - to facilitate WPP development process in this watershed by providing technical assistance to local stakeholders
- TSSWCB & TCEQ will be able to spend CWA §319(h) grant monies to implement the Lampasas WPP





### Watershed Planning Process





- stakeholder driven decision-making
  - compromise & consensus
  - science-based analysis
- role of watershed coordinators to understand links between pollutants & watershed impacts then translate that for stakeholders
  - => facilitate the watershed planning process



- what brings a particular stakeholder to the table?
  - motivation leads to implementation
  - illegal dumping at stream sites
  - ecosystem issues (instream flows, habitat, brush control)



- private individual landowners & citizens
- groups of landowners & citizens
  - Texas Farm Bureau, Texas and Southwestern Cattle Raisers Association
  - Sierra Club, National Wildlife Federation, Audubon Society, The Nature Conservancy
  - Texas Wildlife Association, local wildlife management associations/cooperatives
  - Texas Master Naturalists, Texas Master Gardeners
  - Lake Stillhouse Hollow Cleanwater Steering Committee, Inc.
  - Texas Stream Team

- local & regional governmental entities
  - cities & counties
  - public drinking water suppliers
  - river authorities & Texas Clean Rivers Program
  - groundwater conservation districts
  - soil & water conservation districts



## **State Agencies**

- Texas Commission on Environmental Quality
- Texas State Soil and Water Conservation Board
- Texas Department of Agriculture
- Texas Parks & Wildlife Department
- Texas AgriLife Extension Service
- Texas AgriLife Research
- Texas Forest Service
- Texas Water Development Board















# **Federal Agencies**



- U.S. Environmental Protection Agency
- U.S. Geological Survey
- USDA-Natural Resources
  Conservation Service
- USDA-Agricultural Research Service
- USDA-Farm Service Agency
- U.S. Fish & Wildlife Service
- U.S. Army Corps of Engineers
- U.S. Army Fort Hood



# Take Home Message

- federal Clean Water Act requires us to take action to restore water quality in the Lampasas River watershed
- WPP is the preferred, voluntary, holistic path to accomplish this
- watershed planning is driven by stakeholder decision-making, facilitated by a watershed coordinator



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